

Morro Bay National Estuary Program's Implementation Effectiveness Program For the Morro Bay Watershed

Stormwater Monitoring Report 2013

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Executive Summary

The Morro Bay National Estuary Program (Estuary Program) conducts monitoring in the Morro Bay estuary and watershed to gather data to track long-term ambient trends, to study project effectiveness, and to guide future implementation efforts. Program-collected data also supports the stormwater management efforts of local municipalities and agencies. As part of this report, data was compiled for *E. coli* and enterococcus for eight bay sites, and for total coliform and *E. coli* for one creek site.

- Five bay sites had little to no indication of bacterial contamination compared to safe swimming levels: Coleman Beach, Tidelands Park and State Park Marina in Morro Bay; and Cuesta Inlet and Sharks Inlet in Los Osos. When compared to the stricter standards for the protection of shellfish growing areas, all sites had some exceedances, varying from 7 to 20% of the total samples.
- Analysis indicated one site, Windy Cove in Morro Bay, showed an increase in bacterial contamination. Historical *E. coli* data from 2006 through 2012 had 4% exceedances of safe swimming levels, while data from 2012 to 2013 had 17% exceedances.
- Two sites continue to have elevated bacteria levels: Baywood Pier and Pasadena Point in Los Osos. Historical bacterial levels are in line with the current analysis, with approximately a quarter of the samples exceeding the regulatory standard for safe swimming.
- On Chorro Creek at Twin Bridges, only one sample of 12 exceeded the safe swimming level.

Introduction

The Morro Bay National Estuary Program (Estuary Program) works to restore, understand and educate to help protect and preserve the Morro Bay estuary and its watershed. To that end, the program maintains a Monitoring Program which trains and coordinates staff and volunteers to conduct different types of monitoring in the estuary and the lands that drain into it.

The Estuary Program is a non-profit organization that is non-regulatory in nature. The monitoring data collected has three primary goals: to provide a long-term ambient data set; to provide data on the effectiveness of various implementation efforts; and to help identify potential problem areas that might be addressed by future projects.

Stormwater management is a regulatory area that is currently in flux. Local municipalities are working to effectively manage stormwater with limited budgets and resources. An area where the Estuary Program can contribute to this effort is through monitoring. Estuary Program data is collected monthly at sites throughout the bay and at the creek mouths. The city of Morro Bay collects data every other month from bay receiving waters. The county monitoring plan includes run-off from county-run facilities throughout the watershed. Estuary Program data, in combination with data from municipalities, provides a more well-rounded picture of water quality.

In addition to supporting local stormwater management efforts, Estuary Program data also supports the following efforts:

- Assessment of the Morro Bay Pathogen Total Maximum Daily Load (TMDL)
- Updating of the 303(d) list of impaired waterbodies
- Assessment of the TMDL Wasteload Allocation Attainment Plan for San Luis Obispo County
- Assessment of the TMDL Wasteload Allocation Attainment Plan for the City of Morro Bay
- Tracking of stormwater management efforts by the Los Osos Community Services
 District (LOCSD)
- Regulation of shellfish growing waters by the California Department of Public Health (CDPH)
- Assessment of safety of waters for swimming, by the County of San Luis Obispo Environmental Health Services

The Estuary Program conducts bacteria monitoring at additional sites throughout the watershed. Information on these additional sites was not included in this report since they are outside of the jurisdiction of the municipalities responsible for stormwater management. For details on these sites and results, reference the Estuary Program's *Data Summary Report 2012*.

Monitoring Background

The Estuary Program's Monitoring Program has been conducting regular on-going monitoring throughout the estuary and watershed for over ten years. Program volunteers conduct ongoing monitoring of water quality in the bay and creeks. Bacteria monitoring in Morro Bay and the watershed has been a component of this effort. Program staff train volunteers to collect samples and process them for various bacterial indicators.

Analysis methods and detection limits for the various indicators are presented in the following table.

Table 1. Bacteria Indicators and Frequency of Monitoring for Estuary Program Effort

Analyte	Type of	Frequency	Organization	Analytical	Detection	Sample
	Water		Conducting	Method	Limit for	Hold
			Analysis		Reporting	Times
Total	Freshwater	Monthly	MBNEP	IDEXX,	2	6 hours
coliform	(creeks)		volunteers	Colilert-	MPN/100	preferred,
				18	mL	24 hours is
						acceptable
E. coli	Freshwater	Monthly	MBNEP	IDEXX,	2	6 hours
	(creeks)		volunteers	Colilert-	MPN/100	preferred,
				18	mL	24 hours is
						acceptable

Analyte	Type of Water	Frequency	Organization Conducting	Analytical Method	Detection Limit for	Sample Hold
			Analysis		Reporting	Times
	Marine	Monthly	MBNEP	IDEXX,	2	6 hours
	water		volunteers	Colilert-	MPN/100	preferred,
	(bay)			18	mL	24 hours is
						acceptable
Enterococcus	Marine	Monthly	MBNEP	IDEXX,	2	6 hours
	water		volunteers	Enterolert	MPN/100	preferred,
	(bay)				mL	24 hours is
						acceptable
Fecal	Freshwater	Monthly	SLO County	Standard	2	6 hours
coliform	(creeks)		Public	Method	MPN/100	preferred,
			Health	9221	mL	24 hours is
			Laboratory	E.2.A-1		acceptable
	Freshwater	When	SLO County	Standard	2	6 hours
	(creeks)	feasible	Public	Method	MPN/100	preferred,
	during		Health	9221	mL	24 hours is
	storm		Laboratory	E.2.A-1		acceptable
	flows					
	Marine	Quarterly	SLO County	Standard	2	6 hours
	water		Public	Method	MPN/100	preferred,
	(bay)		Health	9221	mL	24 hours is
			Laboratory	E.2.A-1		acceptable

The majority of monitoring is conducted by Estuary Program volunteers. These volunteers typically have a background in science or laboratory work, although some do not. Volunteers are trained and coordinated by program staff. Volunteers undergo extensive training in sterile technique, sample collection technique, lab analysis methods, and sample result interpretation. Program staff oversee the operation of the lab space, which is housed in the Morro Bay Wastewater Treatment Plant laboratory. WWTP staff support the program by running the autoclave to provide sterile glassware and water for the analysis.

Protocols describing sample collection, analysis and interpretation are contained in the program's Quality Assurance Project Plan (QAPP). This plan follows the 24-section Surface Water Ambient Monitoring Program (SWAMP) format for QAPPs. It is updated on an annual basis and reviewed by the EPA's Office of Quality Assurance, as well as the QA Officer for the Central Coast Regional Water Quality Control Board (CCRWQCB). For full details of the monitoring protocols, please refer to the most recent version of the Morro Bay National Estuary Program's QAPP.

Monitoring Sites

When selecting bacteria monitoring sites, several factors were taken into account:

- Locations of historical monitoring
- Locations of implementation projects
- Landowner permission
- Safe access
- Areas with recreational use such as swimming, wading and boating

The monitoring sites are illustrated on the following map.



2013 Stormwater Bacteria Monitoring Locations

The sites, analytes, monitoring frequency and entities making use of the data are summarized in the following table.

Table 2. Monitoring Site Details for Estuary Program Monitoring Effort

_	te de	Site Description	Analytes	Frequency of Monitoring	Stormwater Regulatory Jurisdiction	Entity Using Data
CO	L	Coleman	E. coli,	Monthly	City of Morro Bay	CDPH, city of Morro

Site Code	Site Description	Analytes	Frequency of Monitoring	Stormwater Regulatory Jurisdiction	Entity Using Data
	Beach	enterococcus			Bay, SLO County Public Works, SLO County Public Health Dept
TID	Tidelands Park	E. coli, enterococcus	Monthly	City of Morro Bay	CDPH, city of Morro Bay, SLO County Public Health Dept
		Fecal coliform	Quarterly	City of Morro Bay	CDPH
WIN	Windy Cove	E. coli, enterococcus	Monthly	City of Morro Bay	CDPH, city of Morro Bay, SLO County Public Health Dept
SPM	State Park Marina	E. coli, enterococcus	Monthly	City of Morro Bay	CDPH, city of Morro Bay, SLO County Public Health Dept
		Fecal coliform	Quarterly	City of Morro Bay	CDPH
PAS	Pasadena Point	E. coli, enterococcus	Monthly	County of SLO, LOCSD	CDPH, SLO County Public Works, SLO County Public Health Dept, LOCSD
		Fecal coliform	Quarterly	County of SLO, LOCSD	CDPH
BAY	Baywood Pier	E. coli, enterococcus	Monthly	County of SLO, LOCSD	CDPH, SLO County Public Works, SLO County Public Health Dept, LOCSD
CIN	Cuesta Inlet	E. coli, enterococcus	Monthly	County of SLO, LOCSD	SLO County Public Works, SLO County Public Health Dept, LOCSD
SIN	Sharks Inlet	E. coli, enterococcus	Monthly	State Parks	SLO County Public Works, SLO County Public Health Dept
TWB	Chorro Creek	E. coli, Total coliform	Monthly	State Parks	CDPH, city of Morro Bay, SLO County Public Works, SLO County Public Health Dept
		Fecal coliform	Monthly	State Parks	CDPH
	Chorro Creek	Fecal coliform	As needed	State Parks	CDPH

Site	Site	Analytes	Frequency	Stormwater	Entity Using Data
Code	Description		of	Regulatory	
			Monitoring	Jurisdiction	
	during				
	storm flows				
GS1	Los Osos	E. coli, Total	Monthly	State Parks	CDPH, SLO County
	Creek	coliform			Public Works, SLO
					County Public Health
					Dept
		Fecal coliform	Monthly	State Parks	CDPH
	Los Osos	Fecal coliform	As needed	State Parks	CDPH
	Creek				
	during				
	storm flows				

Data Analysis

The data was compiled and compared to various applicable standards for receiving waters from sources including the CCRWQCB's Basin Plan, EPA guidance documents, and CDPH regulations for shellfish growing waters.

Bay Data for *E. coli* and Enterococcus

Analysis was conducted for bay bacteria data for *E. coli* and enterococcus from July 2012 through June 2013. In this analysis, the data was compared to the following criteria:

- For *E. coli*, standards do not exist for marine waters. In previous analyses conducted with Estuary Program data, the results were compared to the REC-1 standard of 235 MPN/100 mL to determine how many samples exceeded this value. This is a freshwater criteria that has been adapted for marine waters, upon the advice of the CCRWQCB.
- For enterococcus, the results are compared to a value of 104 MPN/100 mL to determine how many samples exceeded this value.

The percent of samples exceeding each of these criteria are presented in the following table.

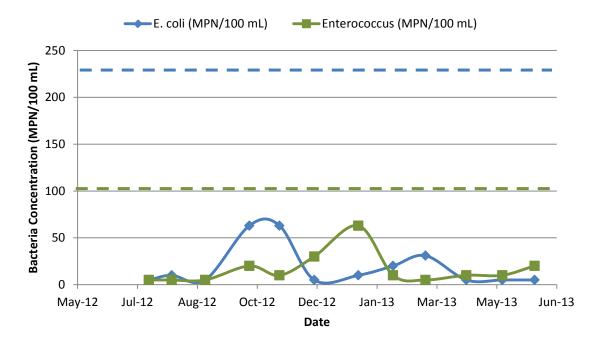
Table 3. Percent of Samples Exceeding Standards for E. coli and Enterococcus

Site	% <i>E. coli</i> Samples > 235 MPN/100 mL	% Enterococcus Samples > 104 (MPN/100 mL)
Coleman Beach	0%	0%
Tidelands Park	0%	0%
Windy Cove	17%	8%
State Park Marina	0%	0%
Pasadena Point	8%	25%
Baywood Pier	27%	27%
Cuesta Inlet	0%	8%
Sharks Inlet	0%	0%

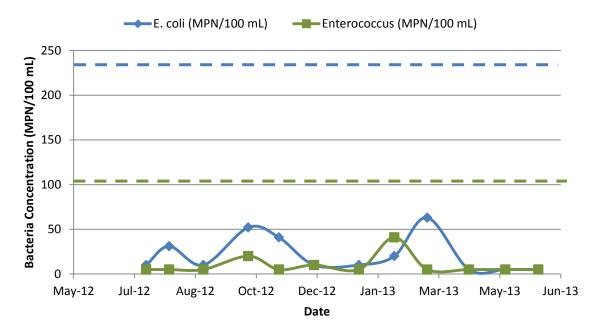
Note that all sites were monitored monthly with the exception of Baywood Pier, which was not sampled in February 2013 due to logistical scheduling issues.

The graphs of *E. coli* and enterococcus for each site are as follows. Please note that the y-axes on the graphs are not standardized because the maximums varied greatly from site to site. Each graph contains a dotted blue line indicating the regulatory standard of interest for *E. coli* and a green dotted line indicating the regulatory standard of interest for enterococcus.

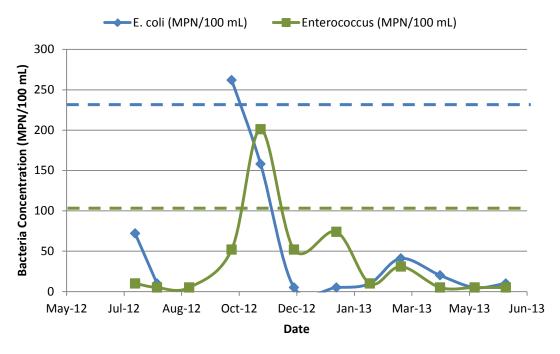
Coleman Beach Bacteria, July 2012 to June 2013



Tidelands Park Bacteria, July 2012 to June 2013

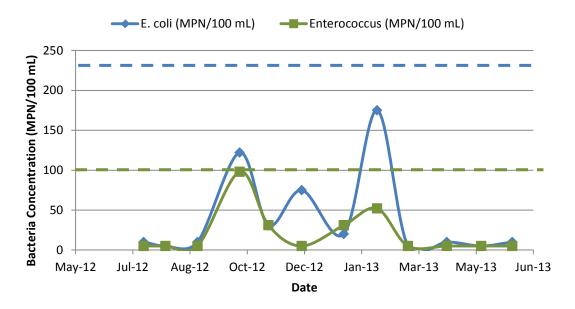


Windy Cove Bacteria, July 2012 to June 2013

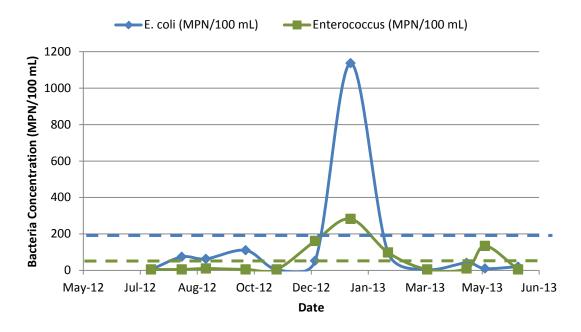


Note: A value for E. coli of 9,804 MPN/100 mL on 9-4-12 was removed from the graph because it skewed the graph such that the typically low values at the site could not be illustrated. This data point was included in all other analyses throughout this report.

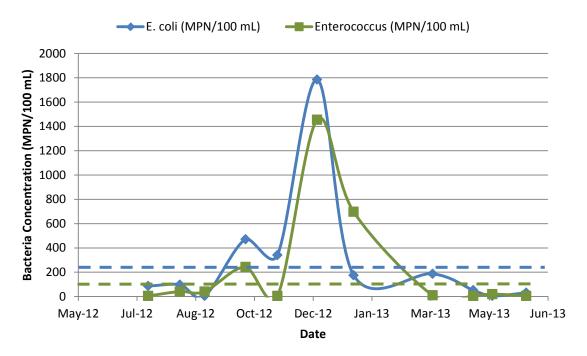
State Park Marina Bacteria, July 2012 to June 2013



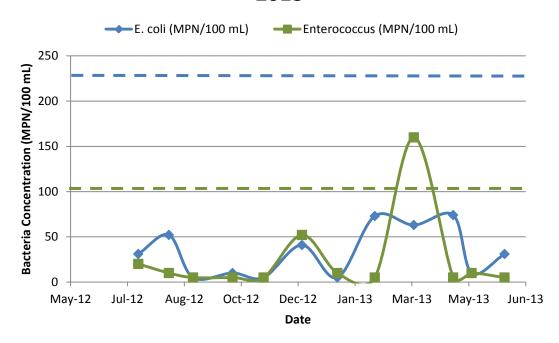
Pasadena Point Bacteria, July 2012 to June 2013



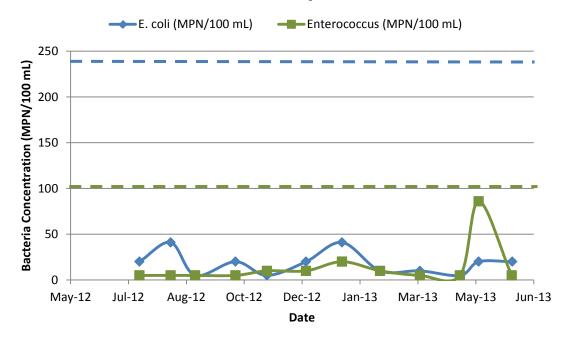
Baywood Pier Bacteria, July 2012 to June 2013



Cuesta Inlet Bacteria, July 2012 to June 2013

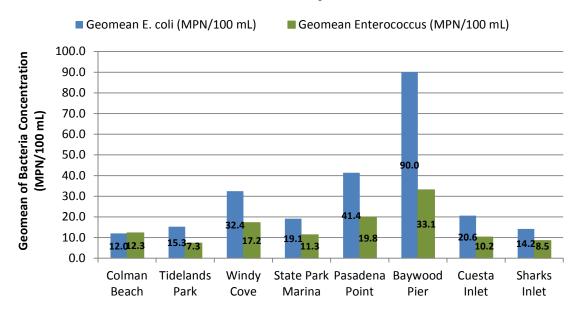


Sharks Inlet Bacteria, July 2012 to June 2013



Although relevant geomean regulatory standards are not available for comparison, this view of the data provides a quick overview of the relative water quality of the sites. The geomean values for each site for each indicator are presented in the following graph.

Geomean of Bacteria, July 2012 to June 2013



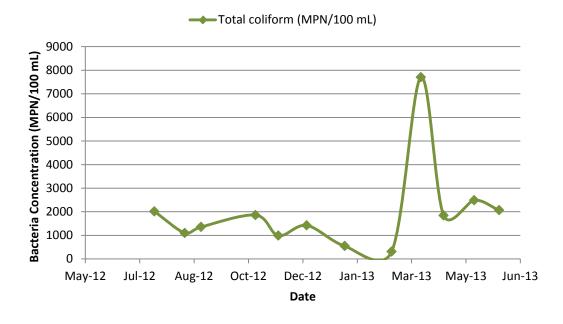
Overall, no exceedances of either indicator occurred at Coleman Beach, Tidelands Park, State Park Marina or Sharks Inlet during the analyzed time period. Cuesta Inlet had one enterococcus result exceed the standard during the year. More frequent exceedances for both indicators were seen at Baywood Pier, Pasadena Point and Windy Cove. The sample collector for Windy Cove frequently noted a large number of birds present at the site at the time of sampling, which are a potential contributor to the elevated bacterial counts.

Creek Data for Total coliform and E. coli

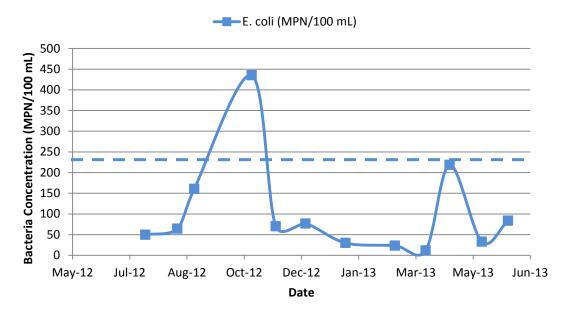
Analysis conducted for data from Chorro Creek at Twin Bridges is included in this report. Monitoring at a site on lower Los Osos Creek began early in 2013, but since only six months of data are currently available, analysis for this site will not be included in this report.

Creek samples were analyzed for total coliform and *E. coli*. Although total coliform results are generally not of interest when assessing safety of waters for swimming, a graph of total coliform values is presented. The *E. coli* results are presented in a graph with a dotted line indicating the REC-1 contact standard of 235 MPN/100 mL.

Chorro Creek Bacteria, July 2012 to June 2013



Chorro Creek Bacteria, July 2012 to June 2013



E. coli exceedances of the REC-1 standard are rare at this site on Chorro Creek, with only one of 12 samples exceeding the 235 MPN/100 mL standard from 2012 to 2013.

TMDL Wasteload Allocation Attainment Plan

For both the city of Morro Bay and the county of San Luis Obispo, TMDL Wasteload Allocation Attainment Plans (WAAPs) were developed as part of their Stormwater Management Plans. Both of these WAAPs were written by Geosyntec Consultants. The documents describe the existing data and monitoring to occur in the future. The WAAP for the city of Morro Bay contained an analysis of Estuary Program data for 2002 through 2010. To further assist local municipalities with stormwater management, this analysis was repeated with Estuary Program data from January 2011 through June 2013.

Estuary Program bay monitoring is conducted with *E. coli* and enterococcus as the indicators. The city of Morro Bay WAAP compared Estuary Program *E. coli* data to REC-1 thresholds for fecal coliform. The explanation for this assumption was provided in the WAAP document, as follows:

"...For simplicity, measured E. coli concentrations are compared with the fecal coliform objective by assuming a 1:1 E. coli to fecal coliform ratio consistent with approaches used in (SDRWQCB, 2008)... However, even if the MBNEP beach E. coli results were adjusted based on a lower E. coli to fecal coliform ratio (such as 0.6:1), the exceedance

rates for all four beaches relative to the 400 MPN/100 mL REC-1 objective would still be less than... the 10% allowed REC-1 exceedance rate..."

The document referenced in Geosyntec's explanation is the San Diego Regional Water Quality Control Board's Amendment to the Water Quality Control Plan for the San Diego Basin (9) to Incorporate Implementation Provisions for Indicator Bacteria Water Quality Objectives to Account for Loading from Natural Uncontrollable Sources Within the Context of a Total Maximum Daily Load, May 2008.

These same assumptions were applied for this analysis of recent data. The table contains the number of samples for each site, the number of *E. coli* results that exceed the 400 MPN/100 mL fecal coliform standard, and the percent of samples that exceeded the standard.

The results in the following table are for city of Morro Bay sites, located in the northern portion of the bay.

Table 4. *E. coli* Results Compared to Fecal Coliform Standard of 400 MPN/100 mL for Morro Bay Sites from January 2011 to June 2013

		No. > 400 MPN/100	
Site	Sample Count	mL	Exceedance %
Coleman Beach	30	0	0%
Tidelands Park	30	0	0%
Windy Cove	30	2	7%
State Park Marina	30	0	0%
Total	120	2	2%

This analysis assumes a 1:1 E. coli to fecal coliform ratio consistent with the approach used by Geosyntec Consultants in the city of Morro Bay WAAP.

The results in the following table are for Los Osos sites, located in the southern portion of the bay.

Table 5. *E. coli* Results Compared to Fecal Coliform Standard of 400 MPN/100 mL for Los Osos Sites from January 2011 to June 2013

		No. > 400 MPN/100	
Site	Sample Count	mL	Exceedance %
Pasadena Point	30	1	3%
Baywood Pier	29	3	10%
Cuesta Inlet	30	0	0%
Sharks Inlet	30	0	0%
Total	119	4	3%

This analysis assumes a 1:1 E. coli to fecal coliform ratio consistent with the approach used by Geosyntec Consultants in the city of Morro Bay WAAP.

The WAAP noted the relatively low bacteria concentrations in the data analyzed, relative to the 90th percentile REC-1 objective for fecal coliform of 400 MPN/100 mL. The additional analysis in this report indicates a similar trend of few exceedances of the REC-1 standard for fecal coliform.

The WAAP analysis also compared the Estuary Program *E. coli* data to the aquaculture beneficial use (designated as SHELL) water quality objective of an estimated 90th percentile value of 43 MPN/100 mL. Making use of the same assumption as Geosyntec Consultants of a 1:1 *E. coli* to fecal coliform ratio, this analysis was repeated with recent Estuary Program data.

Table 6. *E. coli* Results Compared to Fecal Coliform Standard of 43 MPN/100 mL for Morro Bay Sites from January 2011 to June 2013

		No. > 43 MPN/100	
Site	Sample Count	mL	Exceedance %
Coleman Beach	30	5	17%
Tidelands Park	30	2	7%
Windy Cove	30	8	27%
State Park Marina	30	4	13%
Total	120	19	16%

This analysis assumes a 1:1 E. coli to fecal coliform ratio consistent with the approach used by Geosyntec Consultants in the city of Morro Bay WAAP.

Table 7. *E. coli* Results Compared to Fecal Coliform Standard of 43 MPN/100 mL for Los Osos Sites from January 2011 to June 2013

		No. > 43 MPN/100	
Site	Sample Count	mL	Exceedance %
Pasadena Point	30	11	37%
Baywood Pier	29	20	69%
Cuesta Inlet	30	6	20%
Sharks Inlet	30	3	10%
Total	119	40	34%

This analysis assumes a 1:1 E. coli to fecal coliform ratio consistent with the approach used by Geosyntec Consultants in the city of Morro Bay WAAP.

The WAAP analysis looked at three of the monitoring sites in Morro Bay and noted that the SHELL threshold was exceeded in 10 to 15% of samples. For the sites in the Los Osos area, exceedances are frequent at Baywood Pier (69% of 29 samples) and Pasadena Point (37% of 30 samples).

When assuming a 1:1 ratio of E. coli to fecal coliform, all sites have less 10% of the samples exceeding the 400 MPN/100 mL standard. When compared to the more stringent SHELL objectives, between 7 and 69% of the samples exceeded.

CDPH Fecal Coliform Data

In conjunction with CDPH, the Estuary Program has been collecting fecal coliform data from bay and creek sites. The sites and frequency are contained in Table 2.

This monitoring effort provides CDPH with additional information for managing shellfish growing waters in Morro Bay. Two active shellfish growing operations exist in the bay. CDPH is responsible for regulating water quality in the lease areas where shellfish farming is permitted. CDPH will use the additional data to identify bacteria sources in the bay, which can assist with managing the growing areas.

The fecal coliform monitoring effort began in February of 2013. Monthly monitoring occurs at one site on Chorro Creek (site code TWB) and at one site on Los Osos Creek (site code GS1). Quarterly fecal coliform monitoring occurs at three bay shoreline sites (site codes PAS, SPM, TID). Samples are also collected from TWB and GS1 during storm flows, as logistics allow. Since data collection began only six months ago, analysis will be delayed until more data is available. Analysis will be included in future stormwater monitoring reports.

Conclusions and Next Steps

This stormwater report presents Estuary Program data in comparison to various regulatory standards and guidance documents. Some conclusions are clear, regardless of how the data is analyzed:

- Sites with little to no indication of bacterial contamination: Coleman Beach, Tidelands Park and State Park Marina in Morro Bay; and Cuesta Inlet and Sharks Inlet in Los Osos. None of the data from these sites indicated unsafe conditions for recreational contact. When compared to the stricter standards for the protection of shellfish growing areas, all sites had some exceedances, varying from 7 to 20% of the total samples.
- Sites with an increase in bacterial contamination: Windy Cove in Morro Bay. There seems to be an increase in bacteria concentrations at this site. In a previous analysis with data from 2006 through June 2012, exceedances for safe swimming levels for *E. coli* was 4% and for enterococcus was 6%. Data from July 2012 through June 2013 had 17% exceedances for *E. coli* and 8% exceedances for enterococcus.
- Sites with continued elevated bacterial levels: Baywood Pier and Pasadena Point in Los Osos. These sites have historically had elevated bacteria concentrations that are in line with the current analysis, with approximately a quarter of the samples exceeding safe swimming levels. Recent data indicated an increase in bacteria at Baywood Pier. Data from 2006 through June 2012 showed 19% exceedances of the *E. coli* standard. From July 2012 through June 2013, that value increased to 27%.

The Estuary Program will continue with the data collection efforts outlined in this report. The next stormwater monitoring report will include these same analyses, along with data and

results for total coliform and <i>E. coli</i> for Los Osos Creek. Additionally, there will be adequate fecal coliform data for the three bay sites and two creek sites to allow for analysis.

References

CCRWQCB. Water Quality Control Plan for the Central Coast Basin. June 2011.

CCRWQCB. TMDL for pathogens in Morro Bay. September 2003.

CDPH. 2010-2013 Triennial Sanitary Survey Update Report: Shellfish Growing Area Classification for Morro Bay, California. Draft. August 2013.

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